

# Proposed Governor's Budget 2017-18

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- The State Budget is a document of policy, priorities, and competition for resources.
- It's their initial economic forecast and financial plan for the state.
- It begins the process for legislative consideration of the proposed budget, but it also provides critical information for development of school agency budgets.

#### Economic Growth – Now and Later.

- All year long, the administration has been warning of slower economic growth
  - Lower than expected tax revenues in 2016
  - Concerns that the top 1% who pay half of the personal income tax and all of the Prop. 30 taxes may not be doing well as expected...
- The November elections appear to have provided new stimuli to the economy
  - The stock market has soared
  - State and local school facility bonds were approved and will create more jobs
  - Proposition 55 will continue the high-bracket income tax supporting education funding
- Taxes and Revenues
  - Taxes drive Proposition 98 obligations to schools
  - Revenue projections dictate the rate at which the state moves toward the LCFF implementation targets
  - The state continues to meet the minimum Proposition 98 guarantee

# Legislative, Political, and Operational Challenges

- We expect major changes in policy from the federal government
  - We may see more bias toward charter schools
  - We anticipate shifts in federal education policy
- Multiyear projections (MYPs) continue to show that most districts will be making budget cuts to balance budgets in the out years.
  - Recommendation build your reserves for the lean times.
- Collective bargaining has been extremely difficult throughout the state
  - More impasses and fact-findings than we have ever seen
- Preparing for the future:
  - Maintain an adequate reserve level
  - Build positive labor/management relationships

#### **Economic Outlook**

- U.S. economic outlook
  - Housing prices continue to rise
  - Stock market continues to go up
  - More than 12 million jobs have been added since the end of the recession
  - Wages have gone up
- California economic outlook
  - Passage of local bonds and Proposition 51 will help the economy
  - Passage of Proposition 55 will help the state budget (replaces Prop. 30)
- Fiscal Challenges in California
  - CalPERS lower its earning expectations
  - Lower than expected tax collections
  - Governor Brown continues to plan for a possible recession

#### Proposition 98

- Proposition 98 was adopted by state voters in 1988 as a constitutional minimum guarantee in funding for K-12 education.
  - Unfortunately, the minimum guarantee has functioned as a maximum funding level...
    - Legislature rarely having passed a budget that appropriated more than the minimum
  - Nevertheless, in recent years, districts has seen unprecedented boosts in funding as the economy has strengthened and the amounts owed to school districts have been repaid.
    - This boom, however, may have come to an end in 2017/18.
- The budget proposes Proposition 98 funding of \$73.5 billion in 2017-18
  - Down \$953 million from the forecasted level
  - Maintenance Factor increases by \$264 million for an estimated total of \$1.6 billion by the end of 2017-18. (Maintenance Factor – money owed by the state to school districts in subsequent years when funding falls short than projected).

#### Proposition 98 – Major k-12 Proposals

- The Governor's budget proposal includes:
  - \$744 million for LCFF gap closure
  - \$422.9 million for K-12 portion of Prop. 39 funding
  - \$287 million for discretionary one-time uses
  - \$200 million for the Career Technical Education Incentive Grant (CTEIG).
  - \$93 million to support projected charter school ADA growth
  - \$58.1 million for categorical programs
  - \$8.5 million for the Mandated Block Grant (MBG) to reflect the addition of training programs
  - \$2.4 million for County Office of Education

# 2017-18 LCFF Target Funding Factors

The K-12 COLA is 1.48% for the 2017-18, and is applied to the LCFF base grants for each grade span

| Grade Span | 2016-17 Base Grant<br>Per ADA | 1.48% COLA | 2017-18 Base Grant<br>per ADA |
|------------|-------------------------------|------------|-------------------------------|
| K-3        | \$7,083                       | \$105      | \$7,188                       |
| 4-6        | <b>\$7,</b> 189               | \$106      | \$7,295                       |
| 7-8        | \$7,403                       | \$110      | \$7,513                       |
| 9-12       | \$8,578                       | \$127      | \$8,705                       |



COLA 1.48% Increase

### 2017-18 LCFF Target Funding Factors

Two grade span adjustments (GSAs) are applied as a percentage increases against the adjusted base grant

- Grades K-3 10.4% increase for smaller average class enrollments (24-1)
- Grades 9-12 2.6% increase in recognition of the cost of Career Technical Education coursework

| Grade Span | 2017-18 Base Grant<br>Per ADA | Grade Span<br>Adjustment (GSA) | 2017-18 Adjusted<br>Base Grant per ADA |
|------------|-------------------------------|--------------------------------|--|
| K-3        | \$7,188                       | \$748                          | \$7,936                                |
| 4-6        | \$7,295                       | -                              | \$7,295                                |
| 7-8        | \$7,513                       | -                              | \$7,513                                |
| 9-12       | \$8,705                       | \$226                          | \$8,931                                |

# 2017-18 LCFF Target Funding Factors

Supplemental and Concentration (S/C) grants are calculated based on the percentage of a District's enrollment students who are: 1) English Learners, 2) Free & Reduce Meal Program Eligible, or 3) Foster Youth

| Grade Span | 2017-18 Adjusted<br>Grants per ADA | 20%<br>Supplemental<br>Grant – Total<br>(Unduplicated) | 50% Concentration<br>Grant – Above 55%<br>(Unduplicated) |
|------------|------------------------------------|--|--|
| K-3        | \$7,936                            | \$1,587  | \$3,968  |
| 4-6        | \$7,295                            | \$1,459  | \$3,648  |
| 7-8        | \$7,513                            | \$1,503  | \$3,757  |
| 9-12       | \$8,931                            | \$1,786  | <b>\$4,466</b>   |

#### Important Factors 2017-18 Proposed Budget

#### Apportionment Deferrals

- The Governor's State Budget proposes to re-establish apportionment deferrals, shifting \$859.1 million in LCFF costs from June 2017 to July 2017.
  - DOF officials indicate that this deferral will be paid along with the July 2017 apportionment
  - Results from reductions to the Prop. 98 quarantee in 2015-16, and 2016-17.

#### One-Time Discretionary Funds

- The Governor's Budget proposes \$287 million in one-time funds for school districts, COEs, and charter schools in 2017-18.
  - This equates to approximately \$48 per ADA

| 2014-15 | 2015-16 | 2016-17 | 2017-18 |
|---------|---------|---------|---------|
| \$67    | \$529   | \$214   | \$48    |

The Administration has consistently provided onetime funding to repay outstanding mandates, and 2017-18 is no different...

### Special Education Funding Outlook

- The Governor's Budget includes no new funding for special education programs beyond the 1.48% COLA.
  - Estimated at \$7.88 per ADA
- Special Education funding is reduced by \$4.9 million due to a projected decrease in statewide ADA in 2017-18.
  - Though statewide ADA is projected to decrease, student enrollment in Special Education continues to grow.
    - The latest data shows special education enrollment grew by 2.29% between 2014-15 and 2015-16 while enrollment statewide declined by 0.14% in the same period.

# CalPERS School Employer Contribution Rates

| Fiscal Year | Previously<br>Released<br>Employer<br>Contribution Rates | Projected Employer<br>Contribution Rate |
|-------------|--|---|
| 2016-17     | 13.88%   | 13.88%                                  |
| 2017-18     | 15.8%  | 15.8%                                   |
| 2018-19     | 17.7%  | 18.7%                                   |
| 2019-20     | 19.7%  | 21.6%                                   |
| 2020-21     | 21.1%  | 24.9%                                   |
| 2021-22     | N/A  | 26.4%                                   |
| 2022-23     | N/A  | 27.4%                                   |
| 2023-24     | N/A  | 28.2%                                   |



An increase of 138% percent from 2015-16 over the next 8 years...

#### CalSTRS School Employer Contribution Rates

| Effective Date | Prior Employer<br>Contribution Rate | Increases Under AB 1469                                     |              |
|----------------|-------------------------------------|---|--------------|
|                |                                     | <u>Increase</u>   | <u>Total</u> |
| July 1, 2014   | 8.25%                               | 0.63%   | 8.88%        |
| July 1, 2015   | 8.25%                               | 2.48%   | 10.73%       |
| July 1, 2016   | 8.25%                               | 4.33%   | 12.58%       |
| July 1, 2017   | 8.25%                               | 6.18%   | 14.43%       |
| July 1, 2018   | 8.25%                               | 8.03%   | 16.28%       |
| July 1, 2019   | 8.25%                               | 9.88%   | 18.13%       |
| July 1, 2020   | 8.25%                               | 10.85%  | 19.1%        |
| July 1, 2046   | 8.25%                               | Increase from prior year rate ceases in Fiscal Year 2046-47 |              |



School employer contributions will increase from 8.25 percent to a total of 19.1 percent of payroll, phased in over the next seven years.

#### In Conclusion

- This is a proposed budget, it will change in May...
  - But it gives us an idea to start working in developing our budget for 2017-18

