2017-18 Proposed Budget

Glendale Unified School District Board Of Education Meeting – June 6, 2017 Public Hearing No. 2

Stephen Dickinson, Chief Business & Financial Officer Karineh Savarani, Director, Financial Services

Themes for the 2017 May Revision

State General Fund Budget

- Revenue projections are up compared to the Governor's January Budget
- Concerns for the likelihood of a recession in the near future, although the forecast does not project a recession

Proposition 98

- The current year minimum guarantee is maintained, and an increase of \$1.1 billion in 2017-18 compared to the January budget proposal, bringing the guarantee to \$74.6 billion in the budget year
 - Of this increase, the May Revision also proposes to fully eliminate the current year, one-time deferral of \$859 million that was proposed in January

Cost of Living Adjustment (COLA)

> 1.56% COLA for 2017-18

Themes for the 2017 May Revision – Cont.

Local Control Funding Formula (LCFF)

- An increase of \$661 million for gap closure in 2017-18 for a total of \$1.4 billion
- Formula Implementation to 97.0%

Discretionary Funds

- One-Time Discretionary fund at \$170 per ADA. However, the Governor proposed to hold <u>ALL</u> of the funds until May 2019.
- No budget for 2017-18 and multiyear projection

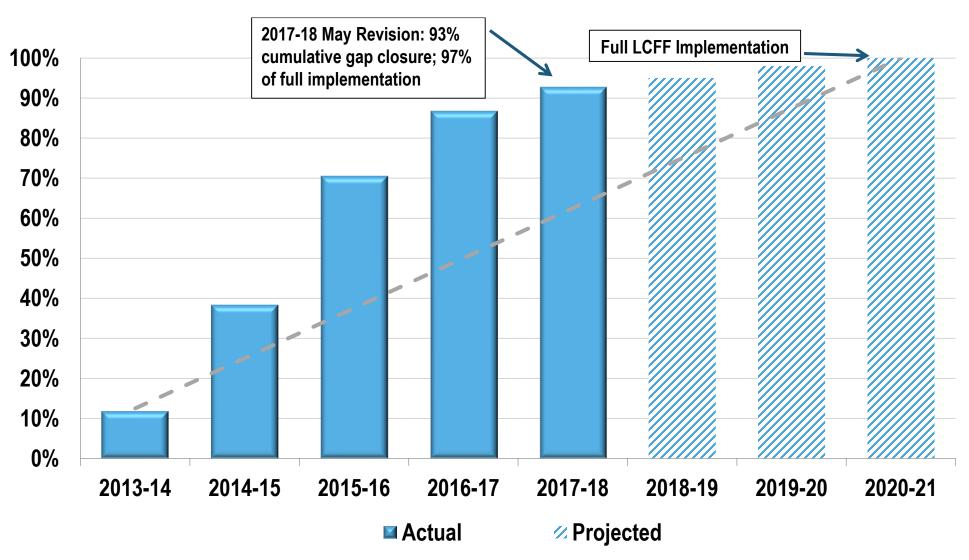
January Budget vs. May Revision

ltem	January Budget	May Revision
LCFF Gap Funding	23.67% or \$744 million	43.97% or \$1.4 billion
Proposition 98 Minimum Funding Guarantee 2015-16 2016-17 2017-18	\$68.7 billion \$71.4 billion \$73.5 billion	\$69.1 billion \$71.4 billion \$74.6 billion
2017-18 COLA	1.48%	1.56%
One-Time Discretionary Funds for 2017-18	\$287 million \$48 per ADA	\$1.01 billion* \$170 per ADA

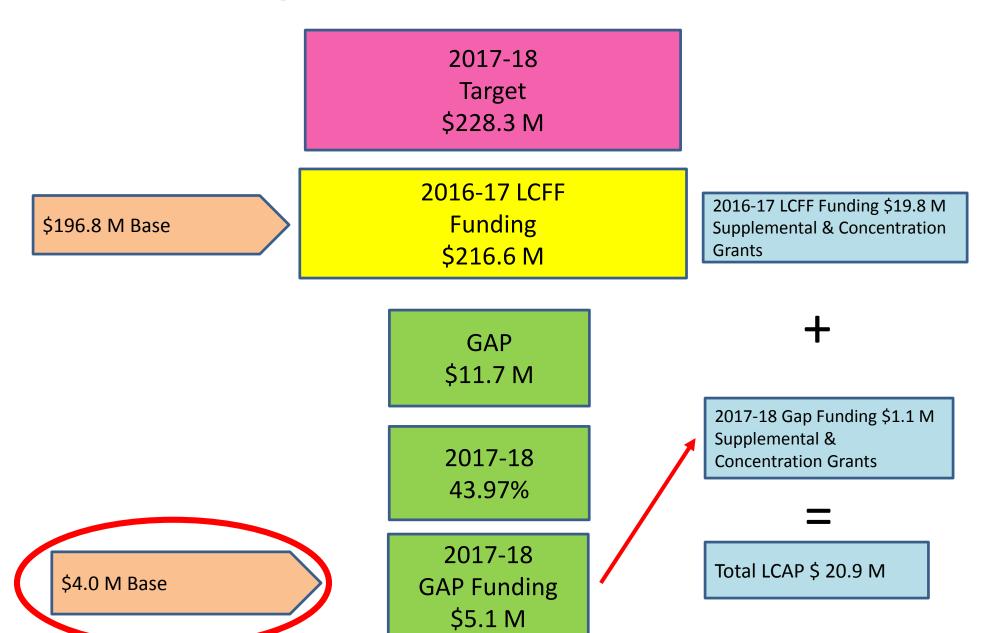
^{*}Not received until May 2019



Progress Toward LCFF Implementation



Gap Funding and Proportionality Calculation



2016-17 Projected Year-End Balance

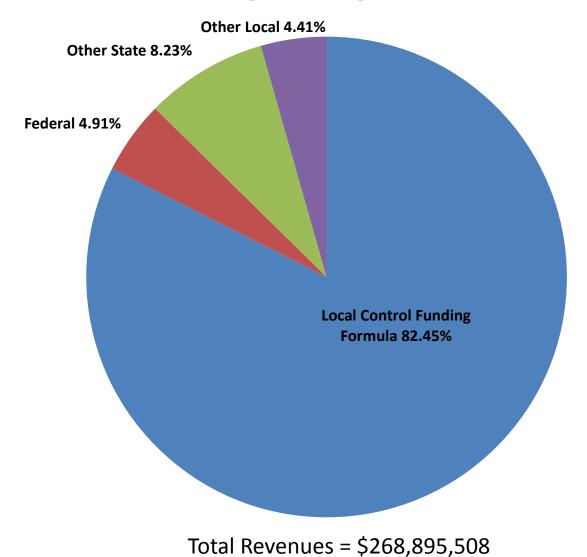
2016-17 Unrestricted General Fund Balance

Unrestricted General Fund	Projected June 6, 2017	
Designated for Economic Uncertainty	\$	8,398,250
Revolving Cash, Warehouse & Prepaid Expend.		1,020,286
Regular Carry Over and MAA	2,269,566	
Reserve for Future LACOE System Changes		1,400,000
Unassigned Reserve		31,199,289
Total Unrestricted General Fund Balance	\$	44,287,391

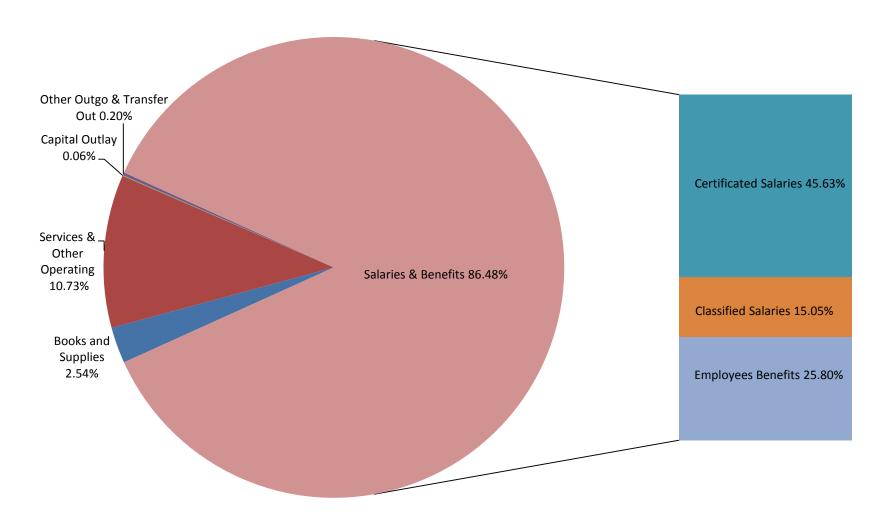
District's 2017-18 Primary Budget Components

- Net Impact of COLA, GAP, and other factors \$6.8 million for 2017-18 & \$8.8 million for 2018-19
- **2017-18 CalSTRS employer rate at 14.43%**
- The District's net increase of LCFF in 2017-18 is \$194 per ADA
- 2017-18 unduplicated pupil percentage is 54.78% from a high of 55.21% in 2017 (Statewide average is approx. 62%)
- Lottery revenue is estimated at \$140 per ADA for unrestricted purposes and \$41 per ADA for restricted purposes

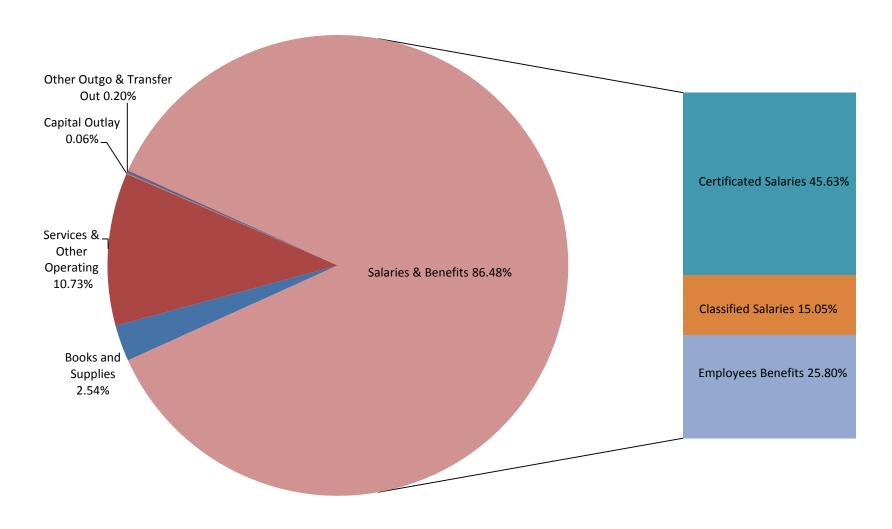
2017-18 Proposed Budget TOTAL REVENUE – GENERAL FUND



2017-18 Proposed Budget TOTAL EXPENDITURES – GENERAL FUND



2017-18 Proposed Budget TOTAL EXPENDITURES – GENERAL FUND



Multiyear Projections

- Multiyear projections (MYPs) are required by AB 1200 (Chapter 1213/1991) and AB 2756 (Chapter 52/2004)
- Recognize that MYPs are projections, not forecasts
 - Projections are expected to change as various factors change they are not predictions
 - Projections are the mathematical result of today's decisions based on a given set of assumptions
 - Forecasts are predictions of the future there is a higher implied reliability factor than for projections
- Projections will change any time the underlying factors change therefore, plan to adjust as conditions change

Multiyear Projections

- The cause of most LEA insolvencies can be traced to a bad financial decision made during prosperous times that came back to bite the LEA during lean financial times, so caution is key
 - Resist using future projected dollars or one-time dollars to justify paying for ongoing expenditures in the current year
 - A future recession is predicted the timing is unknown
 - Low COLA environment on programs that require contributions
 - Increased retirement obligations

Multi-Year Budget Assumptions

■ GUSD Budget Assumptions (Gov. May Budget Proposal)

	2016-17	2017-18	2018-19	2019-20	
Total Projected LCFF Revenue Increase (Incremental)	\$10.1 M	\$6.8 M	\$8.8 M	\$7.0 M	
Breakdown					Target
Supplemental/ Concentration* (Cumulative)	\$19.8 M	\$20.9 M	\$22.2 M	\$22.9 M	\$23.3 M

2017-18 Statutory Benefits

- > STRS 14.43%
- **➤** Workers' Compensation 2.399%
- > PERS 15.531%

Health & Welfare Districtwide Increase Estimates

- **2017-18 \$1,548,460**
- **2018-19 \$3,376,068**
- **2019-20 \$3,376,068**

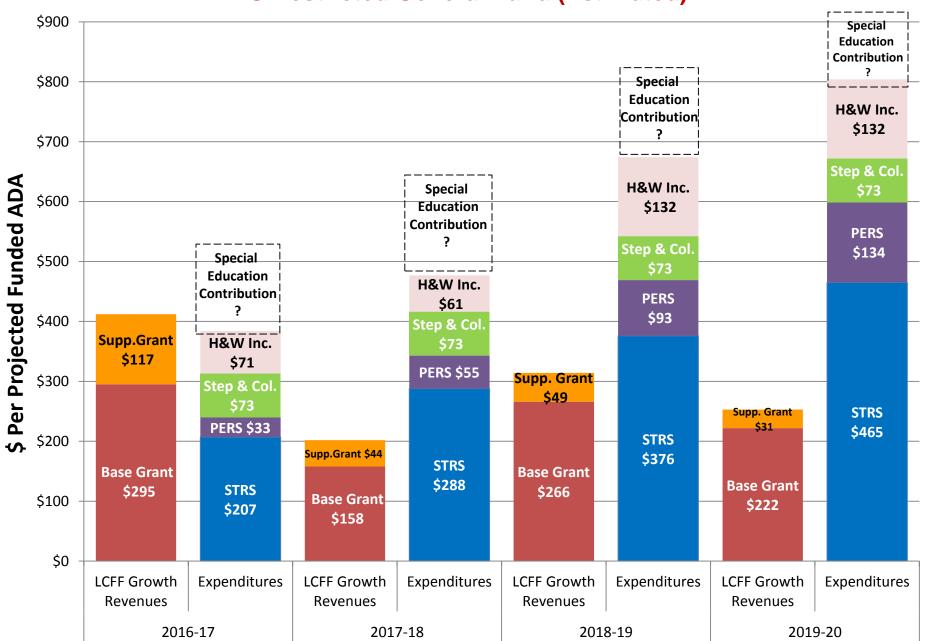
Multi-Year Budget Projection Unrestricted General Fund

	2016-17	2017-18	2018-19	2019-20
Total Unrestricted General Fund Balance	\$44,287,391	\$37,427,333	\$31,163,960	\$23,414,341
Revolving Cash, Warehouse & Prepaid Expenditures	\$1,020,286	\$584,709	\$131,631	\$131,631
Designated for Economic Uncertainty	\$8,398,250	\$8,272,667	\$8,522,373	\$8,781,327
MAA, Regular Carry- Over, Board Elections	\$2,269,566	\$2,269,566	\$2,269,566	\$2,269,566
LACOE System Charges	\$1,400,000	\$1,400,000	\$1,400,000	\$1,400,000
Reserve LCFF Net Income Growth less STRS/PERS Increases and Solvency	\$0	\$0	\$4,397,687	\$9,301,521
Unassigned Ending Balance	\$31,199,289	\$24,900,391	\$14,442,703	\$1,530,296

Cautions & Challenges

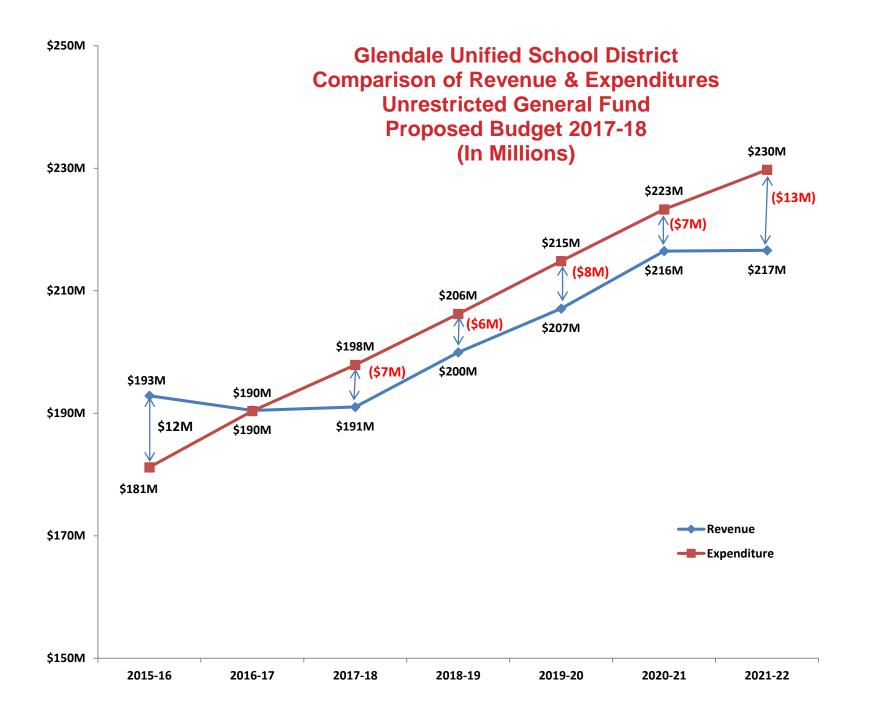
- A false perception that districts could restore educational programs and give pay raises, while giving increases at the same time that the STRS/PERS costs increased
- This perception is illustrated in slide #20 in the area between the red and blue lines
- As we project these revenue-expenses into the future, retirement costs alone completely consume the restored funding
- Increases in compensation and programs all increase the District's structural deficit

GUSD LCFF Increased Revenues Have Automatic Increased Obligations Unrestricted General Fund (Estimated)



STRS/PERS Costs

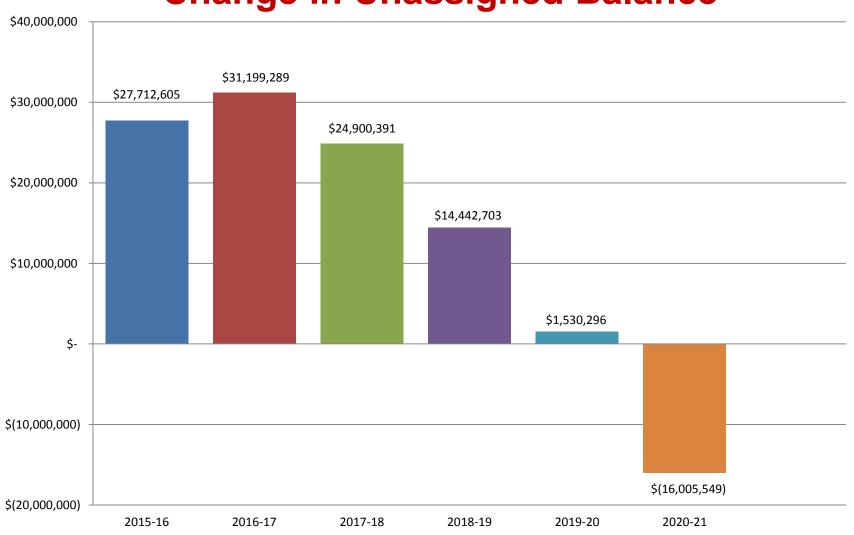
		Change	STRS Cum		Change	PERS Cum	
		in Rate	Impact to		in Rate	Impact to	Total Cum
Year	STRS EST. Sal.	%	Balance	PERS Est. Sal.	%	Balance	Impact
14-15	\$102,873,595	0.63%	\$ 648,104	\$ 28,283,432	0.329%	\$ 93,052	\$ 741,156
15-16	116,995,863	2.48%	3,549,601	33,566,367	0.405%	228,996	\$ 3,778,597
16-17	120,233,048	4.33%	8,755,692	33,601,412	2.446%	1,050,887	\$ 9,806,579
17-18	118,375,699	6.18%	16,071,310	34,132,359	4.089%	2,446,559	\$ 18,517,869
18-19	119,388,923	8.03%	25,658,241	35,432,359	6.658%	4,805,645	\$ 30,463,886
19-20	120,412,280	9.88%	37,554,974	36,732,359	9.358%	8,243,060	\$ 45,798,034
20-21	121,445,870	10.85%	50,731,851	38,032,359	12.358%	12,943,099	\$ 63,674,950
21-22	122,489,796	10.85%	64,021,994	39,332,359	13.758%	18,354,444	\$ 82,376,438
Note: T	he "Change in Ra	te" is inc	reases from 20	14-15 rate.			



Cautions & Challenges Cont.

- The Adjusted Ending Balance in the Unrestricted General Fund is estimated to be a negative \$16M for 2020-21. This takes into account the budget reduction of \$8.2 M in 2017-18 and 2018-19.
- Even if the future funds materialize, the District needs to have a plan to reduce expenses to end the deficit spending pattern.

2017-18 Proposed Budget Unrestricted General Fund Change in Unassigned Balance



Final Thoughts

- The May Revision is certainly better than we expected
 - Even with our concerns, we still appreciate the focus in priorities toward education
- But with higher spending the State Budget carries more risk
- So, on one hand we need and are pleased to have the extra funding
 - On the other hand we are nervous about sustainability
- When the \$1 billion May 2019 payment is due, we will have a different governor and half of the legislators will be new
 - We hope Governor Brown will leave a note on the refrigerator for the next governor to remind him or her to pay us!

Preparing for the Slowdown

- The Governor is preparing for slower economic growth by:
 - Building a substantial reserve
 - Avoiding new ongoing commitments
 - Paying down debt
 - Downsizing some governmental operations
 - Seeking new revenue sources
- All of these strategies are conceptually also possible for educational agencies
- We would suggest control of expenditures to include:
 - Accurate position control and staffing formulas
 - Avoidance of excessive settlements at the bargaining table
 - Commitments to maintain existing programs before adding new ones
 - Use of capital expenditures to make facilities more efficient and reduce operating costs

Solvency Savings Plan

- Will be Board approved and submitted to LACOE with the 2017-18 Adopted Budget
- **2017-18 Total of \$8.2 Million**
- **2018-19 Total of \$8.2 Million**

Possible Revenue Increases

Proposed Action	Target Rev. Incr.	Estimated Actual Rev. Incr.
Independent Study for all students out for 5 days or more	\$10,000	\$10,000
Increase ADA to 96.7%	\$1,000,000	\$1,423,563
Raise fees for facility usage by community groups	\$15,000	\$15,000
Increase E-waste rebates by including community E-waste	\$5,000	\$5,000
May Revise Improvement	0	\$2,000,000
Commodity recycling-Cardboard	\$5,000	\$5,000
Increase enrollment	\$900,000	\$838,418
Subtotals	\$1,935,000	\$4,296,981

Revised 5/20/2017

Possible Budget Reductions 2017-18 Expenditures – Salaries and Benefits

Proposed Action	Target Savings	Estimated Actual Savings
Salaries & Benefits		
Reduce overtime for classified management position	\$15,000	\$15,000
Review classified staffing level	\$1,200,000	\$200,000
Identify areas for Special Education reductions	\$500,000	\$120,000
Reduce sub days for Professional Development	\$100,000	\$100,000
Professional Development (Secondary Ed. Serv.) - 5 Teacher Specialist/Learning Leaders/6th period Savings (most savings already in the Multi-Year-Plan)	0	\$100,000
Teachers/Attrition/Reallocation/etc (retirement savings already included in budget)		0
Elementary PE Program - Certificated and Classified reduction (maybe)	0	0
FLAG in 17-18 reduction (maybe)	0	\$175,000
Various Principal Additional Assignment Savings	0	\$15,500
H&W rates lower than budgeted (reflects unrestricted general fund only)	0	\$1,595,502
Subtotals	\$1,815,000	\$2,321,002

Possible Budget Reductions 2017-18 Expenditures – Supplies

Proposed Action Supplies	Target Savings	Estimated Actual Savings
	¢40,000	¢40,000
Increase communication with parents by means other than paper	\$10,000	\$10,000
Reduction of costs for Meal/snacks at meetings	\$20,000	\$20,000
Cost of copies	\$50,000	\$50,000
Accelerated Reader Subscription	0	\$64,213
District office supplies	\$70,000	\$70,000
Subtotals	\$150,000	\$214,213

Possible Budget Reductions 2017-18 Expenditures – Services

Proposed Action	Target Savings	Estimated Actual Savings
Services		
Review use of retired certificated staff	\$25,000	\$25,000
Review use of outside services	\$25,000	\$25,000
Approve conferences based on purpose and alignment to LCAP	\$50,000	\$50,000
Examine cost of 3rd party contracts	\$250,000	\$250,000
Reduce cost of Transportation (SPED and Clark)	\$500,000	\$200,000
Close Elementary and Middle school total for one week in the summer	\$44,431	\$44,431
Have summer school at less sites	\$130,000	\$130,000
Subtotals	\$1,024,431	\$724,431

Next Steps

- Implementing and maintaining the Solvency Savings Plan
- Board Adoption of 2017-18 District LCAP and Budget on June 20, 2017
- **■** Finalize Ending Fund Balance (Aug. 2017)



QUESTIONS?

