

DEVELOPING A SUSTAINABLE BUDGET STRATEGY

Board Work Session

October 6, 2010

BOARD GOAL: SUSTAINABLE BUDGET STRATEGY

By 2012-13, the district will implement a sustainable budget that:

- maintains reserves at or above board targets,
- minimizes the use of one-time funds for ongoing expenses,
- optimizes the use of short-term resources to improve student achievement, and
- increases operational efficiency while reducing longterm capital needs.

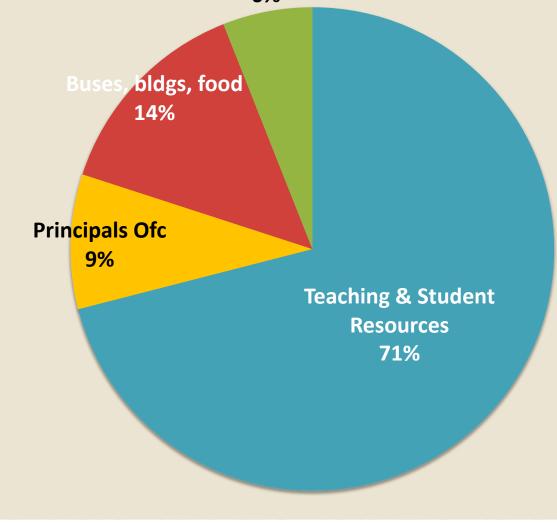
Superintendent goal:

Develop strategy options for achieving the board's sustainable budget goal and present a proposal to the board and budget committee by February 2011.

How do we spend our money?







Most of our budget is invested in the classroom and schools

Why a Shortfall?

Drop in state and other revenue

 State School Fund, interest earnings, local option property taxes, federal funds

Declining enrollment

- Fewer students = less revenue from the State School Fund
 - Over 1000 fewer students over last 5 years

Use of reserves & short-term \$\$ to support operations

• \$36.7 million since 2007

Increases in compensation, PERS rates & benefits costs

85% of budget

4J's Financial Forecast

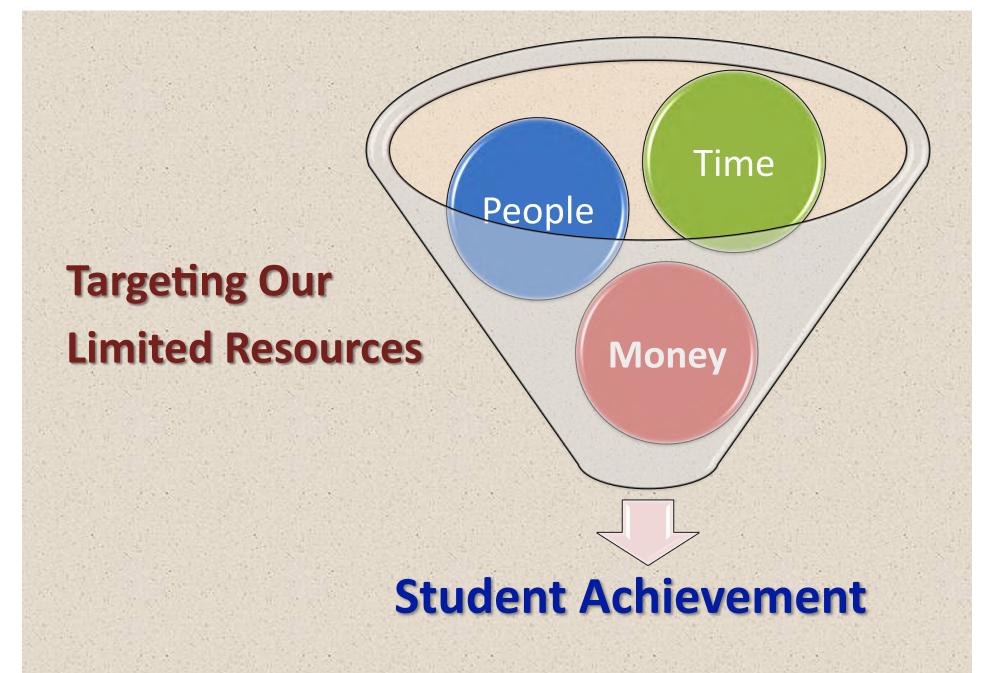
- Operating shortfall of 19-27% next year.
- Continuing shortfalls through 2015.

2011-12	2012-13	2013-14	2014-15
-\$27 million	-\$0.2 million	-\$4.0 million	-\$0.8 million
to	to	to	to
-\$38 million	\$1.1 million	-\$4.3 million	-\$1.0 million

4J's Financial Forecast Assumptions

How do we get to \$30 million shortfall?

- 5% reduction (\$7 million) in state per pupil funding
- Restoring school & work days (\$3.5M)
 - 176 school days, 192 teacher work days
- 2% increase for compensation, supplies and services (\$3.0M)



Setting Parameters

- · As a district, what must we do?
- What should we be doing that we're not doing?
- What are the things we are doing but don't have to do? What can we no longer do?
- Is there a trump card? If so, what is it and how will it be used? (Equity? Neighborhood Schools? Choice?)

Value to Impact Grid

IMPACT TO VALUE VALUE TO IMPACT High **Priority 2 Priority 1** HIGH VALUE/ **HIGH VALUE/ LOW IMPACT HIGH IMPACT** VALUE **Priority 4 PRIORITY 3 LOW VALUE/ HIGH IMPACT/ LOW IMPACT LOW VALUE**

Low

IMPACT

High

Priority Area 1

Value: Student Learning, Excellence & Equity

- Goal: Student Achievement & Close Achievement Gaps
- Priorities: 21st Century Skills; HS Grad; Literacy
- Strategies: HV/HI

Priority Area 2

Value: Quality Programs in All Schools

- Goals: Well rounded education (art, music, PE, technology & media
- Priorities: early intervention; grad requirements; neighborhood schools, school size, RTI; PBS
- Strategies: HV/HI

Priority Area 3

Value: Support for Teaching & Learning

- Goals: instructional delivery redesign; central services support; valued staff
- Priorities: staffing ratio; class size; PD; IIPM
- Strategies: HV/HI; HV/LI

Hierarchy of Values, Goals and

Priorities

Priority Area 4

Value: Admin & Ops Efficiency/ Effectiveness

- Goals: sustainable budget; systemic/centralization/shared/ consolidated services
- Priorities: school consolidation; staff effectiveness/accountability; property mgmt; revenue & reserve strategies
- Strategies: HV/HI; HV/LI; HI/LV

Priority

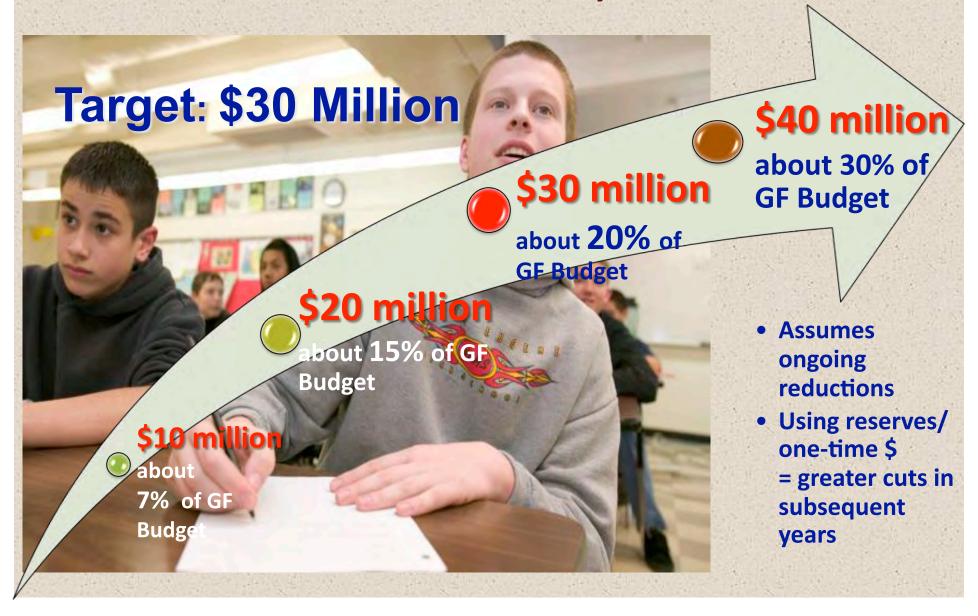
Area

5

- Value: Public, Community & Stakeholder support and engagement
- Goals: parent, family and community engagement; intergovernmental relations; community partnerships
- Priorities: parental choice; enrollment & boundary mgmt; alt. schs
- •Strategies: HV/HI; HV/LI; HI/LV

Strategic Disinvestment

2011-12 and beyond



- 1. Revenue Enhancements
- 2. Fewer School/Work Days *
- 3. Reduced Staffing
- 4. School Closure/ Consolidation
- 5. School/Instructional Redesign

- 6. Non-Instructional Programs Reduction
- 7. Discretionary Funds/ Materials/Supplies
- 8. Compensation/Benefits*
- 9. Reserves/One-Time Funds
- 10. Shared Services/
 Contracting Out *

^{*} Requires negotiation with labor organizations. Others could involve impact bargaining.

Revenue Enhancements

- Potential Strategies:
 - Add/Increase community user fees
 - Increase fundraising
 - Grant opportunities
 - Bond measure/New tax for schools
 - Sell surplus properties
 - Construction Excise Tax (CET)
- Potential Impacts:
 - Reduced community use
 - Inequitable resources
- Potential Costs/Savings:

Fewer School/Work Days*

- Potential Strategies:
 - Reduce school year (currently 176 days)
 - Reduce non-instructional days
 - Close central office @ spring & winter break (8 -12 days)
- Potential Impacts
 - Less instructional time
 - Service reductions
 - Less support to schools
- Potential Costs/Savings
 - Each day = \$490,000 all staff
- Central office staff only day: \$43,000

Reduce Staffing

Potential Strategies:

- Reduce central services staff
- Change staffing ratios/teacher & staff reductions

Potential Impacts:

- Reduced support to schools & classrooms
- Larger class sizes, fewer specialists

Potential Costs/Savings

- Currently Central Services = \$10 million
- 12 teachers = \$1 million
- Staffing Ratio by 1 = \$2.0 million (23 fte)

School Closure/Consolidation

- Potential Strategies:
 - Close 3 schools or more
 - Consolidate & build larger schools with bond measure

Potential Impacts:

- Larger schools/fewer schools
- Staff reductions
- Loss of students

• Potential Costs/Savings:

- Elementary = \$330,000
- Middle = \$550,000
- High = \$1.4 million

Shared Services/Contracting Out*

- Potential Strategies:
 - Contract with ESD for shared services
 - Consolidate non-instructional functions with Springfield and/or Bethel
 - Contract out/outsource business & operational functions
- Potential Impacts:
 - Loss of local control
- Potential Costs/Savings:
 - Reduced staffing costs

Discretionary Funds/Materials/ Supplies

- Potential Strategies:
 - Spending reductions
 - Cut budgets
- Potential Impacts:
 - Phones, utilities, & equipment
 - Fewer supplies, materials
- Potential Costs/Savings:
 - Supplies & Materials, etc = \$17 mil

School/Instruction Redesign

Potential Strategies:

- Reconfigure grade levels (K-6, K-8, PK-2, 3-5, 7-12)
- On-line learning/use of technology
- Larger lecture classes
- Flexible credit options
- Program staffing: music, PE, art, counseling, librarians, etc.

Potential Impacts:

- Staff reductions
- Potential Costs/Savings
 - TBD
 - Construction and remodeling costs

Non-Instructional Programs

- Potential Strategies:
 - Athletics/extracurricular/field trips
 - Equity & Diversity initiatives
 - Student support Services (counselor, librarians, nurses)
 - Professional development
- Potential Impacts:
 - Staff reductions
 - Student programs & activities
- Potential Costs/Savings
 - Salary and benefits per position
- Athletics & extracurricular = \$2.0 million
- Student support services = \$4.0 mil
- PD = \$1.2 million

Reserves/One-time Funds

- Potential Strategies:
 - Use reserves
- Potential Impacts:
 - Bigger hole in future
 - Living on borrowed time
- Potential Costs/Savings
 - GF Reserve = \$5.4 million , 4% of operating budget
 - Capital Reserve = \$7.4 million
 - Fleet Funds= \$5.3 million
 - Contingency = \$3 million, 2% of operating budget

Compensation/Benefits*

- Potential Strategies:
 - Negotiate salary freezes or reductions
 - Negotiate benefits changes (health, PERS, etc.)
 - Negotiate workday/furloughs
- Potential Impacts:
 - Employee morale
 - Recruitment & retention
- Potential Costs/Savings
 - Salaries = \$77 million
 - Benefits: = \$45 million
 - 1 workday = \$490,000

Other Option 1

- Potential Strategies:
 - TBD
- Potential Impacts:
 - TBD
- Potential Costs/Savings
 - TBD

Other Option 2*

- Potential Strategies:
 - TBD
- Potential Impacts:
 - TBD
- Potential Costs/Savings
 - TBD

Sample Scenario

(illustration purposes only*)

Eliminate all central services/ building support staffing = \$10M

Close one region (6 elem, 2 MS and 1 HS) = \$4.5 M

Increase staffing ratio by 10 = \$15.5 M

\$30 Million

* Assumes board targets for reserves

SUSTAINABLE BUDGET Proposed Process & Timeline

Sept

• 4J Board Direction: process, timeline, core values & priorities

Oct

- Initial Scenarios
- 4 regional meetings, web survey

Nov

- Preliminary Recommendations (may include school closures, bond measure proposals)
- Public hearing, school or regional meetings, web survey

Dec

- Superintendent Revised Recommendations
- Superintendent Final Recommendations

Jan

- Public hearing on Jan. 5
- Board Action on Jan. 12 or 19

Sustainable Budget Strategy Discussion

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